

OFFICER'S DECISION

Subject Implementation of School Streets through the use of Traffic Regulation Orders (x4) – Greenwood Primary, John Perryn Primary, Stanhope Primary and Villiers High School

Decision by Nicky Fiedler, Strategic Director of Housing and Environment

Non-key decisions

Portfolio Portfolio holder for climate action - Cllr Deirdre Costigan
Portfolio holder for healthy lives - Cllr Josh Blacker

Authority Cabinet decision 13 July 2022 Item 12

[Agenda for Cabinet on Wednesday, 13 July 2022, 7.00 pm \(moderngov.co.uk\)](#)

'Delegates authority to the Director of Housing to take the necessary steps to implement the schemes identified in the Transport Programme (which includes those schemes funded through S106 monies) as set out in Appendix A following consultation with the Portfolio Holders for Climate Action and Healthy Lives, subject to relevant detailed design and approvals and the outcome of any statutory consultation that may be required'

Council constitution: Part 8 – paragraph 1.3 General Principles of [Officer delegations](#)

Functions delegated by reference to job titles or posts which have changed will continue in force and shall be exercised by officers whose duties include or most closely correspond to the duties of the post originally referred to.

Purpose

To allow the installation of 4 further School Streets, providing a low traffic area around schools, at school opening and closing times, making it easier for pedestrians and cyclists to use the road space and to authorise the making of the following Traffic Management Orders:

Greenwood Primary
John Perryn Primary
Stanhope Primary
Villiers High School

Background

Ealing School Streets

School Streets are schemes where the streets outside a school are closed to most traffic only at school start and finish times (the exact times will vary by school). Closing the streets to school and through traffic helps to achieve a safer, more pleasant environment for everyone using the streets, whilst maintaining access for vehicles registered at residences and businesses within the zone, and pedestrians and cyclists.

School Streets can also help to reduce air pollution and improve road safety. The streets around school entrances become a pedestrian and cycle-only zone, except permit holders, before and after school. Signs at the entrances to the scheme will inform drivers of the restrictions.

Ealing Council's first School Street was implemented in September 2020, for Perivale Primary and St John Fisher Catholic schools, by way of Experimental Traffic Orders (ETO). 24 schemes have now been implemented across the Borough. All schemes are now permanent with Traffic Regulation Orders. See Appendix 1 for list of schemes.

The Ealing School Streets programme aligns to the Healthy Streets approach that puts people and their health at the centre of decisions about how we design, manage and use public spaces. It aims to make our streets healthy, safe and welcoming for everyone.

[Healthy Streets - Transport for London \(tfl.gov.uk\)](https://www.tfl.gov.uk/road-works/healthy-streets)

The four proposed schemes, known as Tranche 5, are listed in Appendix 1.

School Streets will be prioritised according to a selection criteria that includes the following categories:

- Road safety (casualties)
- Air Quality

- Index of Multiple Deprivation
- STARS engagement
- Active travel
- Location suitability

School Streets will be enforced by Automatic Number Plate Recognition (ANPR) cameras.

A Memorandum of Understanding (MOU) will be signed by the Headteacher and Chair of Governors of each school to demonstrate their commitment to delivery of the scheme and continued promotion of active travel and road safety.

Legal Implications

The TMOs will be made by way of an order pursuant to section 6 of the Road Traffic Regulation Act 1984 and the Local Authorities Traffic Orders (Procedure)(England and Wales) Regulations 1996 (the 1996 Regulations). The 1996 Regulations require the Council to give notice of the making of orders to be made pursuant to section 6 giving objectors a minimum of 21 days in which to make objections to the making of the order. Any objections received will be taken into account before any decision is made to proceed. Notice of the making of the orders was given on 17th May 2023 and no objections were received.

By virtue of section 122 of the 1984 Act the Council must exercise functions under 1984 Act '(so far as practicable...) to secure the expeditious, convenient and safe movement of vehicular and other traffic (including pedestrians) and the provision of suitable and adequate parking facilities on and off the highway...' and having regards to matters including the desirability of securing and maintaining reasonable access to premises and the effect on the amenities of any locality affected and any other matter appearing to the Council to be relevant.

Human Rights

Articles 1 and Article 8 of the Protocol to the European Convention of Human Rights (which are enshrined in the 1998 Act) confirm as follows

Article 1 "Every natural or legal person is entitled to the peaceful enjoyment of his possessions. No one shall be deprived of his possessions except in the public interest and subject to the conditions provided for by law and the general principles of international law. The preceding provisions shall not, however, in any way impair the right of the state to enforce such laws as it deems necessary to control the use of property in accordance with the general interest...."

Article 8 "Everyone has the right to respect for his private and family life, his home and his correspondence. There shall be no interference by a public authority with the exercise of this right except such as is in accordance with the law and is necessary in a democratic society in the interests of national security, public safety or the economic well-being of the country. For the prevention of disorder or crime, for the protection of health or morals, or for the protection of the rights and freedoms of others'.

To the extent that Articles 1 and/or 8 applies it is considered that the decision to introduce Traffic Orders to create School Streets is justified in the public interest given the anticipated positive outcomes outlined above.

Consultation

Between 23rd September to 12th November 2023 initial consultation was undertaken with each school and its local community, through engagement events and an online survey. Each individual school survey was open for at least 4 weeks. All the individual schools received newsletter content to share with their school community (children, staff, parents/carers) inviting them to attend the events and complete the survey. Residents and businesses in and around the proposed school street zone were invited to participate in the events and consultation via a letter sent by Royal Mail. The school and local community were invited to ask for a hard copy of the online survey.

Members were notified of the schools in their wards that had submitted an expression of interest. They received a copy of the school newsletter and the letter sent to residents and businesses, they were invited to attend the engagement events.

The Portfolio Holders (Cllr Deirdre Costigan, Portfolio holder for Climate Action and Cllr Josh Blacker, Portfolio holder for Healthy Lives) have been consulted, as required by the Cabinet delegation of 13 July 2022, and support the making of the orders.

Emergency services have been consulted in the making of the TMOs as part of the statutory consultation.

Notice of making each of the orders was made on 27th September 2023 and the 21 day period in which objections could be made expired on to 18th October 2023. No objections were received for the Greenwood and Villiers schemes.

Objections were received from 1 resident at Stanhope and 1 resident at John Perryn, both residents had also expressed their concerns in the online survey. Their objections to the relevant TMO were considered and it was agreed that no further action was required.

An independent analysis of the responses received following the consultation outlined above was undertaken and the overall recommendation is to implement all 4 schemes and continue to monitor to assist in assessing the impact of the scheme. A summary of results:

- Greenwood Primary School
 - The online survey ran from 28th September to 29th October 2023. 229 responses were received for the main survey and 145 responses for the pupil survey.
 - The principal concerns of the main survey responders are 'congestion' and 'parking behaviour of drivers'. There is a positive perception of the number of children arriving via active transport. The proposed School Street would help to mitigate the impact of these concerns, especially as a reduction in car use around the school site should also improve road safety for the pupils and staff who are choosing to travel actively to the school.
 - Respondents felt the most important aims of a School Street were 'Safer to walk and cycle', and 'Pleasant and calm atmosphere'. There was more 'Positive' than 'Negative' support for the proposed School Street. (105 vs 66). And the 'Further comments' were assessed as having a positive (50%) rather than negative (41%) sentiment.
 - 'Residents outside School Street' raised concerns that the scheme will exacerbate existing congestion and parking issues. This will be monitored and amendments considered once the scheme has bedded in.

- John Perryn Primary School
 - The online survey ran from 6th October to 5th November. 89 responses were received from the main survey and 60 for the pupil survey.
 - The main area of concern for the general respondents appears to be parking behaviour. Whilst congestion, speed, road safety, traffic noise and engine idling all showed a desire for improvement
 - The most important aims of a School Street were selected as 'Safer to walk and cycle' and 'Pleasant and calm atmosphere'. Other responses suggest that the school community considered improvements in the behaviour of road traffic around the school to be more important than reducing the number of families choosing to drive to school.
 - 47% of responses were positive to the question '... how do you feel about the proposal for a School Street in the area', with 35% negative responses. There appears to be clear support from the groups using the school (the pupils, staff, parents / carers), while the groups not using the school (residents within and residents & business outside) appear somewhat reluctant.
 - The 'Further comments' section resulted in a higher negative sentiment (44%) than positive (38%). This was mainly the result of the negative perception of the scheme from 'Residents outside School Street'. The main groups impacted by the proposal

'School Parents / Carers', 'School Staff' and 'Residents within School Street' were 'Positive' gave positive comments towards the scheme.

- Stanhope Primary School
 - The online survey ran from 23rd September to 22nd October 2023. 153 responses were received for the main survey and 86 for the pupil survey
 - The main area of concern for the general respondents is with road safety, parking behaviour, engine idling, traffic noise and speeding having neutral responses, indicating a desire for improvement.
 - The School Street aims most frequently selected as being most important were 'Safer to walk and cycle' (60%), 'Pleasant and calm atmosphere' (56%). And 'Reduce car use on school run' (44%)
 - There is clear support for the School Street from most groups, with higher 'Positive' scores than 'Negative' (48% vs 38%). The strongest support came from the 'School Parent / Carers' and the 'Residents within School Street'. The 'Residents outside School Street' gave a high negative score. They may be less aware of the issues on the School Street and, therefore, less likely to notice the immediate benefit.
 - A slight majority of comments (51%) were assessed as having a 'Negative' sentiment towards the scheme. This was mainly due to the result of the negative perception of the scheme from 'Residents outside School Street', of which 73% were assessed as being 'Negative'. Comments from 'School Parents / Carers' and 'Residents within School Street' were positive towards the scheme.

- Villiers High School
 - The online survey ran from 13th October to 12th November 2023. 148 responses were received for the main survey and 284 pupils responded, mostly years 7 and 8.
 - The primary area of concern for main respondents are engine idling, congestion and parking behaviour of drivers, with 'Parents/Carers' showing the most concern.
 - 'Safer to walk and cycle' and 'Pleasant and calm atmosphere' were selected as the most importance aims of a School Street. 'Residents within School Street' chose 'Reduce car use on the school run' as their more important aim.
 - There were considerably higher positive responses supporting the proposal (61% positive vs 17% negative). The strongest support came from 'Staff', 'Parents/Carers' and 'Governors'.
 - Comments made about the scheme were significantly more positive than negative (65% vs 20%). The 'Residents within School Street' (4 responses) and 'Business within School Street' (1 response) groups both expressed a majority of negative views towards the scheme.

The full evaluation reports can be found at Appendix 2.

It is considered that all the schemes have the following benefits: support for the Council's climate emergency action plan and air quality priorities; encourage active travel measures to enable residents to walk and cycle around the Borough. Active travel is affordable, delivers significant health benefits, improves well-being, mitigates congestion, improves air quality and can help with individual resilience. The schemes help to improve road safety on the children's school journey.

Equalities Analysis Assessment

An Equalities Analysis Assessment (EAA) was undertaken for implementation of all School Streets. The most recent EAA (2022/23) has been reviewed and is appropriate for the Tranche 5 School Streets. See Appendix 3.

Decision

1. To authorise the three School Streets schemes listed above to be implemented by way of a Traffic Management Order and following consideration of the responses to the consultations.
2. To authorise the installation of ANPR cameras for enforcement purposes.

Reasons

The Strategic Director of Housing and Environment had regard to the above report, the consultation responses, human rights (including Article 8 and Article 1 of the First Protocol) and the Equality Analysis Assessments. The Strategic Director of Housing and Environment took into account the fact that the public sector equality duty applies to the making of and that the needs of those with protected characteristics, including in particular the needs of disabled people, are an integral part of the design and assessment process when making TMOs, that none of the TMOs made changes to any disabled parking bays and that the design assessment did not identify any specific additional accessibility issues for disabled persons over and above the restrictions on vehicular access which affect vehicle traffic generally.

The Strategic Director of Housing and Environment had regard to the duty in section 122(1) of the 1984 Act, the factors in section 122(2) and then balanced the various considerations. The Strategic Director of Housing and Environment concluded that the TMOs have the following benefits: support for the Council's recovery programme, climate emergency action plan and air quality priorities; encourage active travel measures to enable residents to walk

and cycle around the Borough, assist social distancing whilst it is necessary, relieve public transport capacity and reduce the need for private car journeys; active travel is affordable, delivers significant health benefits, improves well-being, mitigates congestion, improves air quality and can help with individual resilience.

Having regard to all the above, and having concluded that the making of the TMOs is consistent with the public sector equality duty, did not violate human rights and was appropriate having conducted the balancing exercise under section 122 of the 1984 Act, the Strategic Director of Housing and Environment decided that the TMOs for the School Streets measures should be made.

Background papers

Full Council decision, 2 April 2019 – [item 14](#)

To implement the Ealing Labour manifesto and pilot School Streets with a view to implementing School Streets or No-Idling Zones around every suitable primary school in the borough by 2022

Cabinet decision: [16 June 2020 - Item 8](#)

Report title: Active travel and social distancing measures in response to Covid-19 and to aid economic and social recovery from the Covid-19 pandemic

Cabinet decision: [20th April 2021 – item 7](#)

Report title: Transport Programme 2021-22

Cabinet decision: [13th May 2022 – Item 12](#)

Report title: Transport Programme 2022-23

Signature:

A handwritten signature in black ink, appearing to read 'Nicky Fiedler', is centered within a light gray rectangular box.

**Nicky Fiedler,
Strategic Director of Housing and Environment**

Date of decision: 18th December 2023

APPENDIX 1 – List of School Streets

Tranche	SS no.	SCHOOL	Address	Area	Postcode	Times
Launched September 2020						
Pilot	SS01	Perivale Primary	Federal Road	Perivale	UB6 7AP	8.15 - 9.15am 2.45 - 3.45pm
Pilot	SS01	St John Fisher Catholic	Sarsfield Road	Perivale	UB6 7AF	8.15 - 9.15am 2.45 - 3.45pm
Launched November 2020						
1	SS12	Acton Gardens Academy (previously Berrymede Infant and Berrymede Junior)	Osborne Road	Acton	W3 8SN	8:30 - 9:30am 2:30 - 3:30pm
1	SS27	Derwentwater Primary	Shakespeare Road	Acton	W3 6SA	8.30 - 9.15am 2.45 - 3.45pm
1	SS08	Holy Family Catholic Primary	Vale Lane	West Acton	W3 0DY	8:15 - 9:15am 3:00 - 4:00pm
1	SS19	Mayfield Primary School	High Lane	Hanwell	W7 3RT	8.30 - 9.15am 2.30 - 3.30pm
1	SS28	North Ealing Primary	Pitshanger Lane	Ealing	W5 1RP	8.30 - 9.15am 2.45 - 3.15pm
1	SS02	Oaklands Primary School	Oaklands Road	Hanwell	W7 2DP	8.15 - 9.15am 2.45 - 3.45pm
1	SS3	St John's Primary School	Green Man Lane	West Ealing	W13 0SE	8.30 - 9.20am 2.45 - 3.30pm
1	SS11	St Mark's Primary School	Lower Boston Road	Hanwell	W7 2NR	8.30 - 9.15am 2.45 - 3.30pm
1	SS06	Vicars Green Primary School	Lily Gardens	Perivale	HA0 1DP	8.40 - 9.10am 3.00 - 3.45pm
1	SS29	Willow Tree Primary School	Priors Farm Lane	Northolt	UB5 5DY	8.30 - 9.15am 2.45 - 3.45pm

Launched November 2021						
2	SS32	Christ the Saviour CofE Primary School	The Grove	Ealing	W5 5DX	8.15 - 9.15am 2.45 - 3.45pm
2	SS33	Horsenden Primary	Horsenden Lane North	Greenford	UB6 0PB	8.30 - 9.15am 2.45 - 3.30pm
2	SS31	North Primary School	Meadow Road	Southall	UB1 2JE	8.30 - 9.00am 2.45 - 3.30pm
2	SS30	St Joseph's Catholic Primary School	York Avenue	Hanwell	W7 3HU	8.30 - 9.00am 2.45 - 3.30pm
Launched February/March 2022						
3	SS37	Brentside Primary School	Kennedy Road	Hanwell	W7 1JL	8.15 - 9.15am Mon - Thurs; 2.45-3.45pm Friday; 2 – 3.00pm
3	SS35	St Vincent's Catholic Primary School	Pierrepont Road	Acton	W3 9JR	8.15 – 9.00am 2.45 - 3.45pm
3	SS36	Tudor Primary School	Tudor Road	Southall	UB1 1NX	8.30 – 9.00am 3.00 – 4.00pm
3	SS34	Viking Primary School	Radcliffe Way	Northolt	UB5 6HW	8.30 - 9.15am 2.45 - 3.45pm
Launched September/October 2023						
4	SS41	Ark Priory Primary Academy	Acton Lane	Acton	W3 8NR	8.15am to 9am 3pm to 4.15pm
4	SS38	Blair Peach Primary School	Beaconsfield Road	Southall	UB1 1DR	8.20 to 9.15am 2.45 to 3.45pm
4	SS40	Ravenor Primary School	Greenway Gardens	Greenford	UB6 9TT	8.20 to 9.20am 2.45 to 3.45pm

Proposed launch February/March 2024						
5	SS42	Greenwood Primary School	Wood End Way	Northolt	UB5 4QG	8.30 to 9.15am 3pm to 4pm
5	SS43	John Perryn Primary School	Long Drive	Acton	W3 7DP	8.15 to 9.00am 2.45 to 3.45pm
5	SS44	Stanhope Primary School	Mansell Road	Greenford	UB6 9EG	8.30 to 9.15am 3 to 4pm
5	SS45	Villiers High School	Boyd Avenue	Southall	UB1 3BT	8.10 to 8.50am 2.30 to 3.30pm

APPENDIX 2 - Independent evaluation report *(PDF versions as attachments)*

1. Ealing School Streets: Greenwood Primary School proposal - feedback evaluation.
2. Ealing School Streets: John Perryn Primary School proposal - feedback evaluation.
3. Ealing School Streets: Stanhope Primary School proposal - feedback evaluation.
4. Ealing School Streets: Villiers High School proposal - feedback evaluation.

